

OUTFITTERS AND GUIDES BOARD

Salmon, Idaho Meeting

April 1-4, 1980

Tuesday, April 1, 1980, the Board convened at Salmon, Idaho in the Stagecoach Inn meeting room, at 10:00 a.m., with Chairman Lanham, Jim Baughman, Bill Guth and Ivol Sies in attendance; also, enforcement officer, Mike Wilkins.

Bob Blackadar, Salmon, met the Board for his appointment, requesting Selway River guiding from previous experience. Board members explained he would need a training trip under a qualified guide, per the rules and regulations.

He then read the F.S. plan and his written commentary on use of the Payette River. There was discussion concerning outfitter restriction on the S. Fork of the Payette; the public's use was explained as being a determining factor.

The Lochsa River was requested--Bob pointed out that above normal skill was needed as road construction had changed the river channel and he felt he had the skill that was required. The Board explained that the moratorium would necessitate a priority listing at this time and explained how to maintain his priority--also suggested he might work out day-use permit issuance with the Forest Service.

After discussing his interest in the Lower Main Salmon and the Upper Salmon, first Hwy 93 bridge above Challis to Iron Creek, river sections, he then voiced an interest in cross-country skiing and asked about qualifications.

Eldon Handy joined the meeting as Arthur Griffith, Forest City, PA, met with the Board about outfitting in an area being released by Jerry Spear. He said that Jerry Spear was dissolving his corporation and would not work for him as a guide, in answer to the Board's inquiry. Art is a graduate of Erv Malnarich's Guide School, and has worked for other outfitters in the area and in Montana. He turned in an operation plan and will get his bond. He left at 11:45 a.m.

Then, prior to lunch, the Board discussed the Ricks College request to canoe the Teton River and other outfitting. Jim read notes taken from Lyle Kunz telephone call received Monday morning.

After lunch, all members and Mike Wilkins reconvened at the Stagecoach Inn, with Ron Malone meeting them about a complaint on a 1979 hunt from Rankin and party: no personal guiding provided, baiting for bear and temper of a guide were the problems. Malone explained he was getting a camp cook in answer to why personal service was lacking, and didn't have an answer on why he delayed answering the letter from the customer for about 3 months.

Then Malone brought up other business: the revised description of Rhoda Peak boundary between Craig and himself; and an area was requested by Malone between Norris and himself--Ron submitted a map. He also asked the Board about talking to two fellows from Challis, Rice & Haley, on a deal to obtain the old Ish Martin area for a new outfitting business.

Before Ron left, the Ken Smith & F.S. problems of the past year were discussed--also the spring bear and cougar hunting around Challis was talked about for the consolidation of outfitter hunting. Ron then asked for an extension to his license of Unit 54 (S. of Twin Falls) again, but wants his license immediately, therefore will request the extension for addition later.

James Sweener, Corvallis, MT met with the Board about a complaint registered by Buddy Looper and his son, Stuttsgaart, Arkansas, in which non-resident licenses and tags which were never provided as paid for. Sweener had the licenses--showed them to the Board. He said he was holding them for the balance of the agreement money, and when left the receipt and licenses with the cook because he had to leave, that the Loopers would not deal with him, but left early, leaving gear and clothes behind.

A guide by name of Vic Dustbalm was asked about--Sweener claimed he was let go after 3 days, only shod the horses, and that a Vic Pfanensteil was their guide, not Dustbalm. Before Mr. Sweener left, the Board asked about the Whipple-Sweener problems, and explained the cost to the Board to have enforcement run this down.

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At 4 p.m., Montana Outfitters and Guides Assn. representatives met with the Board--Roland Clark, Vice-Chairman of Legislative Committee and Jack Wemple, President of their Assn., and asked about Idaho's Board organization, as Montana is trying to establish a similar controlling body, apart from Fish and Game. After much discussion, on all phases of the Board's establishment, funding, purpose, legislation etc., copies of the O. & G. Act and the Rules & Regs. were given the Montana men, and then the meeting recessed at 5:30 p.m.

Wednesday, April 2, 1980, the meeting again convened at the Stagecoach Inn, Salmon, Idaho, at 9:00 a.m., with all members present except Bill Guth. Lester "Zeke" West of Whitewater Ranch 7 miles below Bargamin Creek, explained his operation of controlled hunting and problems of Guth Enterprises using the river along his area for their bear hunting, and of his parties encounters.

Zeke said he feared overhunting of his area. He answered the Board's inquiry of who all hunts, that Giles does but asks permission, and occasional do-it-yourselfers. He took 18 hunters and 12 bear but complained of people coming in from all directions.

At 9:20, Norman, Bill and Howard Guth, and Don Smith, Salmon came into the meeting; also, Mike Wilkins joined the meeting. The Guths explained they wanted to continue their established hunting as Don Smith had and as they have for the past 15 years.

There was considerable discussion and it was determined finally that a meeting with Mackay Bar be scheduled to work a joint-use with Zeke West down the river and a joint-use with Guth extending a ways up the river. The Guths would limit their hunting to one boat and more communication would be implemented, to avoid hunting parties running into each other.

Before they left the meeting, Zeke was asked about his boating--he explained that his only spring income was the bear hunting, but he would see what might work out with more boating.

At 11:00 a.m., Dixie Outfitters, Charles Johnson and Emmett Smith met with the Board about timber harvest proposed, which will ruin their elk hunting. They showed a map with area designated for timber cutting and roads in the area. They will contact the Wildlife Federation and Environmental Groups to help hold off running the elk completely out.

Then prior to the lunch break, there was discussion on information received that Adrift Adventures, Glenwood Springs, Colorado had asked for guide applications as they plan to run part of their float operation in Idaho with Al Beam Floats. It was determined that this should be brought to the attention of the F.S. in the afternoon session.

At 1:30 p.m., the Board reconvened with all members, Mike Wilkins and 20 representatives of the Forest Service, Bureau of Land Management, and Dept. of Fish and Game--all introduced themselves, after signing in--their names are attached to the end of these minutes.

The fires the past season and air communications were brought up. Rex suggested that a base station frequency was needed by the F.S. for local air traffic to monitor, such as back country 1229 frequency. Frank Elder said there was a FAA-F.S. closure but would talk to the Regional Air Officer about the Idaho Guard 1229. Cliff Blake also suggested to get hold of Fire Dispatch Communications at Challis or where-ever. Rex commended the F.S., saying their expertise was what saved Middle Fork Lodge.

Then Al Beam Floats, and 3rd party agreements, was brought up--the Sun Valley River Tours w/ Dave Stelling on the Upper Main, Al Beam on the Middle Main, and Kenneth Robertson naming Robertson Guide Service on the Middle Fork of the Salmon--all under Al Beam Float Trips, Inc., and now Adrift Adventures will be watched also. The F.S. asked about licensing more than one M.A., and the Board read the O. & G. law to them as this being acceptable for licensing. Cliff Blake said that F.S. will not accept the arrangement as Beam is conducting it, and has so advised Eldon Beam. Mr. Beam says he will get back to his attorney, but has a deadline. The Board has all correspondence on this, Brd advised no license will be issued until cleared on permits.

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Then, LuVerne Grussing, BLM, Cottonwood, brought up use of the lower Salmon River this past season--of 38 permits & licenses, 22 permits used last year, of 26 issued, lots of transfers, 12 short on use. LuVerne says a couple may have some late November use, not tallied. He gave a list to the Board of 7 or 8 licensed users who did not obtain a permit this past year.

As to private launch use, in answer to Rex, they would still need to show that no public ground was used. Bill asked about use of power boats, then floating from private land,--F.S. answered. Frank Elder says no issue at present, as non-use of forest if stays on river. He further said he knew Red Thomas has some interest, in answer to Rex of float/ranch trips, using private land, but in answer to Jim, Frank and Jim Moorhead were questioned, Frank says a happenstance is okay, but money changing hands & deals made, the F.S. would not go along with.

Rex then mentioned the Board is trying for less complication in their rules and the F.S. plans are getting more complicated--citing Outfitter Operation Plan. Eldon says already covered in Management Plan.

Clifton Blake explained what they have put together which will be an adenda to their permit-F.S. policy: Outline or guide line for outfitter safety--F.S. has no choice when in Wilderness or Primitive area, and that his personal feeling could not enter in. He said F.S. District Ranger will work out plan with individual outfitter. Rex says hard-set plan will set up outfitter for a lawsuit, if deviated from. F.S. says just need a plan to take care of sick or injured. Bill says the plan should end with "this plan may vary" to cover varying circumstances.

Rex asked who was responsible for cost of helicopter use--Cliff says outfitter is, as he accepts responsibility. Jack Griswold, Boise N.F. suggests outfitters have a release form signed if party leaves outfitter. Also suggested was contact county sheriff first, then helicopter, as they are in charge of rescue. Eldon asked about emergency use, okay, but no non-emergency use, says F.S., Eldon says F.S. tying down outfitter too close.

LuVerne Grussing asked about Salmon River Challenge and John Jones & Myrna Beamer outfitting deal. Mr. Baughman says they ordinarily get land manager signatures from all areas, but with new licenses "same as last year", this would not be required unless operation is changing. Eldon mentioned to LuVerne Grussing that John's wife Patricia Jones, was full blood indian; LuVerne says he now knows why they requested both names on the permit.

In answer to Rex, about Lafe Cox, Cliff Blake says it is not considered his area.

Mr. B. mentioned the Board checking trip permits, and envelopes to mail in photocopies of trainees listed. Jim Wiley took some.

The snow survey was asked about, by Bill--Middle Fork has 105%. Then Bill says do not give out information to the media that water is suicidal...Frank Elder and Jim Moorhead both denied this was the way it was reported, or permits issued with "suicidal" on them. "Extremely hazardous" on permits, says Jim Wiley. Frank says they will continue to be responsive to press & media. Jack Griswold gave Board info on where to check water level conditions, and F.S. advised okay for individuals interested to check with local F.S., BLM where river is to be run.

Fish and Game were asked about problems--Tom Reinecker answered the problems of legislation this year, and a couple outfitter problems pending in court. Ivo1 spoke of questions and letters he sends out and time concerned in response from F. & G.

Also mentioned, was an applicant out of Pocatello who wants goose/duck/pheasant operation around Pocatello. Then Board mentioned duck & pheasant hunting around Twin Falls--Tom Reinecker says F. & G. will not say no room for outfitter, but there are plenty of privates.

Ivo1 mentioned spring bear/cougar hunting and Board's suggestion of joint-use, Bill explained Lemhi Co. being licensed jointly.

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Tom Kovalicky, Northern Regional Office, Missoula then explained that his 10-year tenure was at an end--going to the Flathead. He introduced the Recreational Mgr., Jim Dolan. Tom brought up Idaho Panhandle rivers newly opened by the rules and regulations. He also asked about illegal outfitting and explained what Montana has established. A task force which involves F.S./BLM/F & G/Assn. and licensed outfitters etc. now convicts 8-9 yearly for illegal outfitting. He said he would send Board and also Bill a copy for the Assn.; Conviction of illegal outfitter now results in no Montana license.

Jim Moorhead asked about bear bait problem--Tom Reinecker says Targhee N.F. has implimented state regulations which will not allow diseased or live animal ham-strung.

Andy Fenn mentioned Quentin Selby still has no insurance--therefore no permit (operated last year without one). F.S. will arrest, as he could apply for a waiver but ignores problem.

Dick Bacon, N.F. Dist. Rgr. asked about power boat management plan use during controled time of June 20 thru September 8--which does not include private land users. He mentioned some concerns on use, since 1978. He also mentioned a Boise outfit had employed an attorney to check out jet boat use managing. Bill suggested drawing for power operations also--over entire river, says Bacon. This last was suggested on private use.

The Wilderness Bill was asked about--Frank Elder says it is setting in House Committee in D.C., will then go back to conference. Wild and Scenic Rivers enters in--unclassified part, Vinegar Cr. to Hammer Cr., then the meeting adjourned at 4:40 p.m.

Thursday, April 3, 1980, the Board members attended the boating and hunters meetings, notes were taken, no minutes.

Friday, April 4, 1980, at the Elks Lodge, Salmon, a meeting of the Board with all members present and the Association Hunters, F.S. and Fish and Game personnel was conducted from 8:30 a.m., until 9:30 a.m.

Bear and cougar hunting joint-use and licensing was discussed. The Board said they would look at each situation individual, would take into consideration extenuating circumstances, but must be on license; and to license guides. Also mentioned, was that new operations did not inherit old rights. Area concepts being broken and legislature inquiry of it not working was mentioned by Jim Baughman, and he warned outfitters to protect their rights.

The Board then adjourned the meeting.

A list of all licenses issued, extended, amended or denied since the last meeting of the Board, is included as a part of these minutes, as were passed on by this Board.


Secretary to the Board


Chairman/Vice Chairman of the Board

O.V.G.

F.S. / BLM / Fish & Game / Board

4-2-80 Salmon meeting

Name:	District:
Richard M Bacon	North Fork (Subdiv. NF)
JIM MOORHEAD	SALMON USFS
Bill Goosman	Cobalt Ranger District
Jim Lancaster	"
DAVE WOLF	BLM SALMON DISTRICT
Pat Christensen	Blm Salmon Dist.
Ron Wardleigh	Challis N.F.
Bill Benz	BLM - Salmon
Jim Wiley	Forest Service, North Fork, Ida
Frank Elder	" " Ogden, Utah
Howard Kester	Ida. Fish & Game Ida. Falls
TOM REINECKER	Ido. " " " "
Clifford C Mitchell	Challis N.F.
Arverne Deussing	BLM - Cottonwood
Shiff Black	Middle Fork R.D. Challis N.F.
Mose Shrum	Sawtooth N.F.
Bill James	Sawtooth N.F. St. Zone-SUB
Andy Finn	Payette N.F. McCall, Ida.
JACK GRISWOLD	BOISE NF - BOISE, ID.
C. EUGENE BLOCK	" " LOWMAN ID.
Bill Black	Disc Board Salmon Ida.
Julio Sies	
Tom Hank	
Tom Youlick	Northern Region F.S. Missoula
Jim Dolan	" " "

1980 EXPENSES PAID	JANUARY	FEBRUARY	MARCH	APRIL
Office Salaries	\$ 1,829.00	(P-T) 655.20 1,829.00	(P-T) 201.60 1,829.00	(P-T) 1,057.80 1,829.00
Enforcement Salaries	—	—	(P-R) 134.55	(Cecil) 187.20
Board Salaries	542.50	455.00	385.00	1,285.00
Travel-Subsistence	118.50	91.50	9.00	775.73
Mileage	213.86	180.37	81.26	852.21
Group Insurance	28.67	29.63	25.15	32.76
Blue Shield	92.02	92.02	92.02	92.02
Retirement	236.50	177.78	226.03	190.45
State Insurance Fund	131.17 (with comp.)	—	—	—
Unemployment Compensation	62.11	—	—	32.85
Social Security	—	—	—	513.27 (1st 3/8)
Printing	11.30	525.00	459.29	180.86
Postage	169.00	—	—	—
Telephone-Local	39.15	39.15	39.15	39.15
Telephone-LD	439.64 (6 mos. D.P.)	1.59	6.54	2.54
Office Supplies	39.70	43.73	10.29	69.25
Office Rent	275.00	275.00	275.00	275.00
Repairs	—	65.00	43.90	—
Refunds (fees)	—	—	10.00	—
Legal Advertising	—	—	—	—
General Fund	—	—	—	—
Legal Services - <i>Henry Hurlbert</i>	84.00 (Jan.) 184.00 (Feb.)	—	52.00 (Mar.)	196.00 (April) 112.00 (March)
Registration Fees	—	—	—	96.00
Department of Administration-Communications	—	—	—	27.00
Personnel Commission	—	356.00 (General 2 months 15 days + 1,133.15 day)	—	—
Out of State Travel	—	—	—	—
Out of State Mileage	—	—	—	—
Capitol Outlay	—	—	—	3.00 Book case
Misc. Insurance (State)	—	—	—	3.92 (non-Owned aircraft)
Insurance (State)	—	—	—	22.05 (Employee blanket)
Totals	4,496.12	4,459.97	3,879.78	7,874.68

As of 3/31/80 (end of Lic. year)
~~December 1, 1979~~

STATE OF IDAHO
 OUTFITTERS AND GUIDES BOARD

(Combined No. Lic.)	Number Licensed:	All Outfitters	All Guides	Boating Guides only	Boating Guide Extensions only	ALL INCOME (License Fees)	ALL EXPENSES
(746)	1976-77	266	480			\$ 52,814.00	\$ 49,734.41
(867)	1977-78	300	567	(333)		\$ 63,636.82	\$ 60,314.24
(945)	1978-79	310	635	(431)	(95)	\$ 80,583.02	\$ 73,432.98
(1153)	1979-80 --so far as of 3/31/80 (Total)	343 348	792 805	(518)	(120)		
(continues to 6/30/80 --)							
License Year 1978-79 (ending 6/30/79)							
--Breakdown							
<u>Income:</u>							
Outfitter License Feed paid						\$ 35,545.00	
Guide License Fees paid						41,950.50	
Late Filing Fees (Outfitters)						1,800.00	
Fine Forfeitures (Court cases)						<u>2,312.52</u>	
						\$ 81,608.02	
Less Overpayments refunded						<u>-1,025.00</u>	
						\$ 80,583.02	
<u>Expenses:</u>							
Wages--Office Girls (3)--one part-time							\$ 27,673.23
Enforcement Officers (3)--all part-time							9,909.13
Board Members (appt'd. by Governor)--(4)							<u>7,052.50</u>
--5th Board Member appt'd. & paid by F. & G.							(44,634.86)
Benefits Paid on all wages							\$ 7,404.45
							\$ 52,039.31
Travel & Subsistence (Enforcement & Board)							\$ 10,981.12
Office Maintenance							\$ 9,937.55
Fee Refunds							\$ 475.00
							<u>\$ 73,432.98</u>

OUTFITTERS AND GUIDES BOARD

Licenses issued, denied or extended from April 1 through April 4, 1980

LICENSES ISSUED

OUTFITTERS

Allmon, Dalbert J.	Jensen, Marriner R.
Arford, Errol	Johnson, Charles M.
Barnes, A. E. Pat	Kindt, Doug
Barton, Byrd	Knutson, Richard
Bass, Ralph W.	Lanham, Rex E.
Beale, Duane	Lawson, Michael J.
Bishop, Mike	Lewies, Harry J.
Breckenridge, L. L., Co.	Linford, Richard
Chang, Curtis M.	Lockett, Albert
Craig, Tim	McCallum, Edward A.
Crain, Richard Arthur	M & M Outfitters
Cummings, Clifford O., Sr.	Mackay Bar Corporation
Dixie Outfitters, Inc.	Mackay Bar - Mountain Air Float Trips
Drury, Omer H.	Merrill, Dick
Dunford, J. Hulme	Miller, Henry V.
Echo: The Wilderness Co. #1	Mills, David
Echo: The Wilderness Co. #2	Moats, Larry
Epley, Ted	Munn, Rusty
Erv Malnarich Outfitters & Guides School	Myers, Jerry
Frontier Expeditions, Inc.	Norris, Richard L.
Galena Lodge	Odmark, Leif
Gallaughar, Cliff	Oswold, Ralph E.
Gillihan, Robert J.	Peck, Joseph M.
Grand Canyon Dories, Inc.	Peirce, Everett L.
Guth Enterprises, Inc.	Pepcorn, James F.
Guth, Norman H.	Phelps, Lyle E.
Guth, William R.	Piram, Lyle W.
Habel, Don	Powell, Mark W.
Hamilton, Dan M.	Rapid River Ranch
Handy, Eldon #1	Renshaw, Jim
Handy, Eldon #2	Reynolds, Weldon
Hansen, Tom L.	Riddle, Norman
Hassinger, Woodrow M.	Roberts, Ansel L.
Henry's Fork Anglers, Inc.	Rocky Mountain River Tours, Inc.
Hincks, Elvin	Rose, John
Hodges, H. A.	Rugg, Ray
Holiday River Expeditions of Idaho	Sevy, Jay L.
Hughes, Jerry	Smith, Robert (Bob)
Hussey, Rick	Stewart, Harold "Frogg"
Idaho Adventures, Inc.	Stover, John H.
Jarrett, Larry A.	Striker, James

LICENSES ISSUED

OUTFITTERS

Torrey, Ray

Vaughn, Harry W.

Vaughn, Ronald Keith

Waite, John M.

Wally York & Son, Inc.

Warner, H. Spence

Wemple, Jack F.

West, Lester

Whitecotton, Donald R.

York, Wallace Travis

GUIDES

Morrison, Dave B.

DENIALS

OUTFITTERS

Barnes, A. E. Pat - float boating on Snake River from Henry's Fork to Brownlee Dam as the application did not have the signature of the land manager for this portion of the river.

Epley, Ted - guiding on Clearwater River as we do not have a log of his experience. Float boating on Salmon River from Spring Bar to Snake River as the maximum number of outfitters are already licensed.

Holiday River Expeditions & Harold Stewart, M.A. - Fishing for Harold Stewart as the corporation is not licensed for this activity.

Merrill, Dick - power boating on Salmon River from Middle Fork to Spring Bar as the maximum number of outfitters are licensed for this section of the river.

Piram, Lyle W. - power boating on the S. Fk. of Snake River as the maximum number of outfitters are licensed for this section of the river.

Bass, Ralph W. - bird hunting as the corporation (Rapid River Ranch) is not licensed for this activity.

Mills, David, M.A. - lead boatman status on Snake River from Hell's Canyon Dam to Pittsburg Landing as he did not submit a TC with the required number of trips.

Smith, Rovert (Bob) - float boating as he does not show that he has any equipment for this activity. Power boating on Salmon River from first Highway 93 bridge above Challis to Iron Creek as power boating is not allowed for commercial outfitting on this section of the river.

Waite, John M. - predator and bird hunting as there are sever outfitter licensed in area requested and no F.S. signature. Float boating from Iron Cr. to Corn Cr. as the maximum number of permits have been issued on this section of river.

Warner, H. Spence - power boating on S. Fk. Snake R. as the maximum number of outfitters are licensed on this section of the river.