

OUTFITTERS AND GUIDES BOARD

August 30, 31 and September 1, 1982

Boise, Idaho

At 8:30 A.M., on Monday, August 30, 1982, the five members--Chairman Jim Baughman, Ivole Sies, Glen Foster, Harry Vaughn and Norman Guth, all met for a regular meeting of the Outfitters and Guides Board.

The first order of business was review and approval of licenses--a list of the licenses issued, extended, amended and denied during this meeting and since the last meeting is a part of these minutes.

A telephone call from outfitter Scott Farr asking the Board to stop process of a guide license on the application of Roy Crum as he was not going to work for them, and asked to have the fee applied to another applicant. The Board approved the transfer of fee.

An Application for Hearing just received for the Ray Ralls Hearing scheduled for today before Hearing Officer Matthew Mullaney, was reviewed by each board member. Then the Hearing was discussed as Attorney Pat Riceci joined the meeting.

Jerry Thiessen, of the Idaho Fish and Game Department, came in to discuss with the Board bear and cougar licensing, and explain the Department's 5-Year Management Plan being drafted. Mr. Thiessen said he was sure that Idaho had the best long range plan being proposed, and that it was being released to those with bear and cougar interest for their input--that there would also be an opportunity for "outfitter input" before the final draft.

Mr. Thiessen pointed out what is being proposed in the draft--that dog hunters will be required to have permits from the Fish and Game, because of too many complaints, and a report must be filed. Also there will be controlled hunts for bear and cougar, and the animal must be checked in within a time period. There will be a pursuit only season, for training of dogs; more control over baiting; a quota on non-resident houndsmen; a salvage requirement, whereby the animal or remains may not be left in the field; and some areas will be closed to hunting entirely, with trophy hunting only, in others. In north Idaho where there is the problem of out-of-staters adding to the other problems, more restrictions will be imposed.

The Board explained their moratorium on licensing of new bear hunters, which has been in effect since July, 1981. In response to the Board's inquiry of keeping the moratorium in effect north of the Salmon River, Jerry Thiessen said he would "generally support it--that possibly some areas could be handled differently, but that it was fair to say, that additional outfitter licensing was not needed north of the Salmon."

After discussion on whether the Board's moratorium could be feasibly lifted, state-wide or just the southern part of the state, it was agreed that the Board should stay static for the next 2-3 years, or at least until the "Plan" has been established. There will be a late November public meeting input time, with all input to go to the Commission by December, and Mr. Thiessen asked the Board for "outfitter input" for the Fish and Game.

Mr. Thiessen said that cougar take was probably 50% by outfitters, but feels that the new management plan will help in maintaining the bear populations at 26,000. The Board expressed their appreciation to Jerry for coming by--he said he would have 6 copies of the Management Plan sent to the Board and will send the Association 4 copies.

Outfitter Business was worked on, which included review of Jerry Meyers file and his brother, Attorney Jay Meyers' letters requesting additional information. The letter from Jerry for approval by the Board to allow him to take a sheep hunter had not met all conditions outlined to Jerry. It was determined that another letter would be sent from the Board explaining again what criteria must be met for the Board to act on his request. Bob Jonas of Sun Valley Trekking is applying to the released area of Joe Leonard which will give him all but the Owyhee River and Payette River floating. It was agreed that when the BLM signature was secured for the Owyhee, it could be licensed.

Concerning Mr. Jonas's lack of training submitted, a motion was made by Ivol, seconded by Glen and passed that the application would be approved but that Bob Jonas would be advised he must hire qualified guides for the technical mountaineering and float boating and/or kayaking. Information received held up the licensing for Buddy Broussard, as a telephone call from a former partner needed investigated. The call from Jack Brazington, a Washington state patrolman, said they were partners in a lodge and that Buddy Broussard had no capital or place to keep his guests. The Board will send in Don McPherson to investigate the situation.

The Board then recessed for lunch.

At 1:15 P.M., all members reassembled in their board room, meeting with Pat Riceci, who stayed on after the Ralls Hearing. (Hearing Officer Matt Mullaney and Ray Ralls had left). One thing the attorney suggested that came out of the hearing was that the Board be more explicit in their denials, thereby narrowing the issues. Pat left the meeting at 2:00 P.M.

James Knifong, North Fork, a new partner with James Conner, came in about licensing. He had most of his application together--both will be managing agents. The two men have leased the Cummings lodge, with a 5-year option to buy, and plan to expand their operation.

Dale Baird, Enforcement Bureau Chief, Idaho Fish and Game Department, came in next to discuss some topics with the Board. The first concerned checking with the Conservation Officers about F & G violations. After much discussion, it was agreed that it was helpful information and required by law, and that there didn't seem to be a better way to do the checking at this time, but that F. & G. will try to work out the problem with their officers.

The second topic of discussion was licensing of bird hunting as an outfitter operation, and the conflict with private land hunting, club memberships, non-remote areas, outcome of Hearing, etc. The Board mentioned they need to adhere to standard for licensing and needed the Department's support, that denial will be challenged. Dale said he would need to get with all Regions but feels he has the public's interest at heart, but feels he has to be objective. He mentioned that a letter would be forthcoming concerning the Department's law on private land hunting, etc. as he left the meeting.

Al Lewis then came in to meet with the Board concerning his cases in court--James Gellein, Charley Ferdon, and fine monies from Idaho Co. court--Thompson & Ralls. He mentioned that he was working to recover some of the Ada Co. court fine money on Buehler & Langworthy which was sent to the wrong place. Other cases he is working on too were talked about. Also Randy Ross's case in Nez Perce County, and the protest letter sent to Attorney General Leroy.

The meeting recessed then at 6:30 P.M.

TUESDAY, AUGUST 31, 1982, all members met again, with work on Outfitter Business. The Board approved an extension for Monumental Creek area lakes to be added to Scott Farr's license--Earl Dodds agreed, with limitations to adding this back to Scott's license. A telephone call was noted that came in about K-D-Bar-K Outfitters and their permit being held up for camp cleanup; also letters about outfitters Johnson of Dixie Outfitters and Con Hourihan from the Forest Service were read.

At 9:30 A.M., Philip "Bub" Smith, Hayden Lake and formerly of Horseshoe Bend, came in to see about relicensing the general area he had licensed several years ago for cougar hunting in Units #32, 32A & #39. He explained he hunts bobcats in the Coeur d'Alene area--east side of the lake and wanted licensed there too for cougar, but the Fish and Game

cougar study closure until 1985 was explained. His request will be researched was explained, and he will get his RC card to complete his application.

At 10:00 A.M., Mike Daly, Elk City and Cliff Gallagher came in about Mike taking over Gallagher's business, with Cliff being the Managing Agent this year. A written agreement or that part of the contract will be submitted by Mr. Gallagher. Apprentice guide licensing was explained. Before the men left, the map was looked at and a complaint made by Mr. Gallagher about the neighboring outfitters (Nitz Bros.) use of part of the area.

The next appointment was with James A. Zanelli and Joel Ryan, both to be the managing agents for Hell's Canyon Navagation Co. which they are licensing (formerly ran by young Zanelli's father who was killed in an airplane crash earlier this year). They will complete their applications for licensing.

The meeting then recessed for lunch.

All members reconvened after lunch, with a telephone call coming in from Buddy Broussard explaining what has happened. He said he had paid off Everett Woodworth and that he had left for Texas and would not be a partner--the clients will be billeted in tents he has secured and he will have a large cook tent. It was explained that he would have enough equipment and stock, and planned to license some guides. His application

Ray Tarbox, Orofino, then came in about his license--he also had it explained about licensing of guides, and who is a guide. The citing of his unlicensed guides was discussed, and the problem of getting first aid class instruction. Before Mr. Tarbox left, he completed his application and was given his license. He will have some guides licensed too.

Dr. Michael Shannon, Kennewick, WA next came in as a new power boating applicant for the Snake River outfitting business to be known as White Lightning Tours, Inc. He was a guide for Ernie Duckworth and has a Coast Guard license. He asked when he would know on his licensing, as he has property tentatively purchased to coincide with the new business. The Board explained that four licensees have prior consideration who have been previously licensed. He showed a "permit" which seemed to be completed. The Board said they would contact Art Seamons concerning his application.

David J. Bream, Lewiston, ID next came in about the float boating which was removed from his license for the Snake River. He admitted he did not have a permit, but said he would prefer to try to get on the lower Salmon River, as he has a lodge which could be used in conjunction with float boating on that river. His name was added to the Consideration List, was explained.

Richard Armiger, Juliaetta, ID, came in about the area released to him by Duane Beale. He was given a personal reference by David Bream, a close friend, on his experience and safe handling of animals and hunting. Armiger has hunted the Beale area privately for 10 years.

The Board worked on Board Business, with the 1984 Budget reviewed and approved, then Harry and Norman left the meeting. There was work on a letter to Jerry Meyers, and the meeting recessed at 5:45 P.M.

WEDNESDAY, September 1, 1982, the board members reconvened. All were present, Chairman Jim Baughman, Glen Foster, Ivol Sies and Harry Vaughn, except Norman Guth who left for another meeting.

A telephone call came in to Mr. Baughman from U. S. Attorney, Guy Hurlbutt, concerning a case Al is working on. The Board reviewed a pending application for Dave Snider--it will remain incomplete pending a R.C. card and the outcome of the Ralls area being contested.

Then several Forest Service representatives--Mike Merkley, Robert Abbott, and Al Laber, Slate Creek and outfitter Jim Powell and his attorney, Charles F. McDevitt, and guide (proposed M.A.) Olin Gardiner all met in the boardroom to discuss Idaho Guide Service and Salmon River Guide Service licensing, concerning the power and float boating permits on the Salmon River.

The Forest Service explained they worked on the boating established in 1978, and they showed documents and explained graphically the discrepancies in what was submitted for permits and what actually happened back in the years where the transition was made from Steve Jordan and Mott & Henslee, owners of Idaho Guides Service and Idaho Vacations, which left Jim Powell without the necessary use in 1978 needed to retain his permits, no base of operation as required by the Forest Service, Idaho Vacations and Idaho Guide Service neither showed actual business during the control season, and Salmon River Guide Service not in operation until 1981. The Forest Service left the meeting saying that their criteria had not been met, therefore no permits would be issued.

At 11:15 A.M., Jim Powell and Olin Gardiner came back in to meet with the Board again. Attorney Pat Riceci was also in attendance. Jim Powell asked that the Board take into account his intent, that the transfer had not been easy and he had not intended to "mess up" on his paper work, etc. The Board said they would consider all aspects of his operation. Jim explained further that he thought that Mott and Henslee were legally incorporated, then found they had skipped four years in filing corporation papers, etc. but feels they were writing the business as a loss. Use of the Snake River was seen as near futile for this season, but Jim said he would work Olin as a managing agent, to help him run a better operation, given a chance.

After Jim Powell and Olin Gardiner left the room, the Board discussed the situation at length, and then a motion was made by Ivol--"To issue Jim Powells two licenses except for the portions under contest by the U.S.F.S. and the float boating (no permits), and these last two items be put on the Consideration List" (for future license consideration pending permits). The motion was seconded by Glen, and passed unanimously by the four board members present. Ivol further stated "for the minutes", that "any further action on his (Powells) part could be used against his licensing." The Board agreed that a letter would be sent with the licenses advising the Consideration Listing will hold what is removed for reissuance if a permit is obtained. Mr. Powell was then given verbal information on what would be licensed.

Attorney Pat Riceci stayed on to discuss the Jerry Meyers boating request and ARTA's request for Compagnone's correspondence to be mailed to them. There was conversation regarding "Complaint letters" being confidential to the Board, and Attorney Riceci reaffirmed the Board's earlier legal advise that complaint letters are confidential unless a formal action is taken.

The Board members then recessed for lunch.

At 1:15 P.M., Vinson Johnson, M.A. of Wild Rivers West, Salmon, Idaho came in about the lower Salmon River licensing which had been removed for non-use (2 years). He explained that he advertises and it has not been effectual, and that if it were reinstated, it would enhance his business sale, as he plans to dispose of all but the day trips from Iron Creek to Corn Creek in conjunction with sale and demonstration of canoes. The Board warned of "gray areas" in what is actually demonstration and use of the rivers in his canoe sales. His brochures were looked at--advertising of the lower Salmon River was not clear.

Bob Cole, M.A. of Middle Fork Lodge came in about an area exchange on Loon Cr. which he was trying to make with Simi and Whitely of S-Bar-W Wilderness Outfitters. He said that the S-Bar-W Outftrs. would be using his area on Little Loon and that the Sheep Cr. area was his best hunting, and the area boundary should follow the ridge instead of the trail. He could not get response, therefore asked the Board to intervene. A letter will be written to try to get the outfitters together ahead of the hunting season.

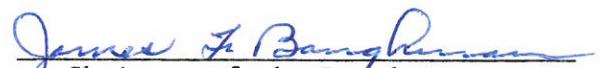
Outfitter Complaints were worked on--A response will be made in report of urinating in the water or below the high water mark--a letter inquiry has been made to F.S. Jim Wiley. Idaho River Co. (Richard Lingnaw, M.A.) letter from the Boise National Forest to a complaintant was read, also a letter about "Dave & his guides smoking pot", which was unsigned was noted. Waller's F.S. cleanup problems have been worked out was reported by telephone. Roggenkamp's complaint against Oswald, will be responded to--he should talk to the F.S. (camping problems), and also a letter will be sent to Oswald. Bill Franklin, Emmett, claiming to be a private annual party in Tim Craig's area and the ill-will registered was reviewed, also another unsigned letter about boating safety.

Outfitter Business included Bob Smith's request for rifle elk hunting in area obtained for bow hunting was denied--too accessible an area & widely used by the public. Stan Meholchick's extension request for elk, deer, cougar & fishing in area outside Cascade to Warm Lake, was denied for same reasons as Bob Smith. Marilyn Muehler not wanting to take a first aid class to be able to be licensed, will be advised her license will not be denied until 30 days given for obtaining a R.C. class & advised where she might get a class. Aaron Wilson, Riggins letter to the Governor was read and the F.S. letter advising they would get input from Biologist Mike Dunbar was noted. A letter response will be sent Garry Merritt on his guide school, also Jerry Kooyers will be required to come talk to the Board about his guide "contracts". Letters will be sent to David Thompson and David Westcott, Rick's College again for qualification; and Glen said he would contact Richard Clark. The Bureau of Land Management Plan received was reviewed by Mr. Baughman, and his letter response was read.

The members, upon completing this meeting's work, then scheduled their next meeting for September 27, 28 & 29, 1982, and unanimously moved to adjourn--7:00 P.M.

Respectfully submitted,

  
Secretary to the Board

  
Chairman of the Board

OUTFITTER AND GUIDE LICENSES ISSUED, EXTENDED OR DENIED FROM AUGUST 30, 1982 THROUGH  
SEPTEMBER 26, 1982

LICENSES ISSUED

OUTFITTERS

Armiger, Richard D.  
Broussard, Buddy  
Daly, Mike L. dba Bugle Point Outfitters  
Idaho Guide Service, Inc.  
Knifong, James G.  
Powell, Jim  
Richie, Gerald  
Salmon River Guide Service, Inc.  
Tarbox, Ray L.

GUIDES

Abbott, Richard D.  
Adams, Steve  
Akins, Shelley Marie  
Alboucq, Gregory Gene  
Allegrezza, Tom T.  
Andersen, Donald A.  
Bagley, Ross  
Baier, Ray  
Bailey, Byron P.  
Bell, Dannie  
Bergman, Donald D.  
Berland, Lynn  
Black, Tom  
Bloxham, Brad  
Bohne, Ike  
Bosshardt, Bob  
Bovee, Dana F.  
Brawley, Steven Glyn  
Burrill, Kenneth G.  
Busse, Mark  
Butler, Neil  
Buzzard, Robert  
Chewning, Rush W.  
Chubb, Todd Deon  
Clancy, Craig B.  
Clark, Joann L.  
Cleary, William Dennis, II  
Close, Heather  
Cloward, Jerry

GUIDES

Coffman, James Randall  
Collins, James R., Jr.  
Craig, Bruce A.  
Cramer, Kenneth  
Crist, Philip  
Daniels, Ronald R.  
DeFrancisco, Kenneth  
DeLorenzo, Thomas  
Engwall, Mark R.  
Evans, James F.  
Feist, Jerome  
Feldpausch, Bill  
Finnell, Tom  
Fisher, Jim  
Fisher, Robert W.  
Fortenberry, Thomas Allen  
Fraser, Edwin Jerome  
Freeman, Jeffrey A.  
Gardiner, Olin  
George, Dale R.  
George, Steven E.  
Gerkenmeyer, Russell W.  
Gilbert, Cordon Lee  
Good, Bruce  
Graves, Raymond Dale  
Griffin, Jerry E.  
Guthrie, James W.  
Hatke, John H.  
Haynes, Gary Lee  
Hellwege, Jim  
Hill, Brent  
Hooker, Brian  
Hopfenbeck, Mark Steven  
Hooper, Kevin C.  
Ivey, Roberty (Bobby)  
Jacopian, William Scott  
Jensen, Clyde M.  
Jobe, Timothy J.  
Johnson, Robert  
Kearney, Michael James  
Kent, Andrew Ira  
Kohlmeyer, Karl H.  
Korngable, Kurt H.  
Lagrone, Stephen L.

LICENSES ISSUED

GUIDES

Loomis, Gary  
Lougee, Ned E.  
Love, Bradley J.  
Lovell, Timothy F.

McCarthy, Patrick S.  
McMullen, David Wm.

Mach, Jerome J.  
Manes, Dean R.  
Markovich, Michael James  
Martiny, Jim  
Megginson, Jimmy  
Merritt, Larry  
Mills, William C. (Bill)

Naylor, Mary M.  
Newcomb, J. Keith  
Nordhoff, Phil  
Novak, Ron  
Nygaard, Jacey

O'Farrell  
Page, Dana Bailey  
Pembroke, Richard S.  
Perkins, Gary  
Peterson, David L.  
Potters, Paul William

Renshaw, James Frank  
Richey, Richard L.  
Rolstad, Craig Arthur  
Rushane, Gary

Sandberg, David L.  
Schafer, Mark Alan  
Scott, Michael Timothy  
Shaffer, Lee F.  
Shepard, John M.  
Short, Kelly R.  
Skinner, Donald D.  
Smith, Harold S.  
Sohrakoff, Warren M.  
Stack, Frederick James  
Stammers, Clarence R.  
Stanek, Joseph C.  
Stark, Larry  
Sterner, Robert  
Stickney, Bob  
Strunk, Millard Henry  
Syms, Kenneth Edward

Thompson, Mark  
Thompson, William L.  
Trogdon, Spencer G.

Vanderwall, Roger B.  
Vaughn, John Boyd  
Venning, Virginia  
Vietzke, M. Marvin

Wemple, Rick  
Wenzel, John  
West, W. Casey  
Wheeling, George Edwards  
Whipple, Steven S.  
Wicks, Ted R.  
Wilczewski, Robert  
Williams, John M.  
Wilson, David M.  
Wiltshire, Robert A.

York, Leon A.

Zettel, Steven E.

Outfitter and Guide licenses issued, extended or denied from August 30 through September 26, 1982

LICENSES EXTENDED

OUTFITTERS

Conner, James L. - Snowmobiling and managing agent, along with James G. Knifong, in a partnership dba Grizzly Mountain Outfitters.

Cutright, Stephen L. - LEAD BOATMAN for float boating on the Middle Fork of the Salmon River; Salmon River from mouth of Middle Fork to Spring Bar.

Farr, Scott - Fishing, trailrides and backpacking to include the Monumental Creek Drainage area.

Gallaugh, Cliff - Amended to managing agent for Mike L. Daly dba Bugle Point Outfitter

Hayes, Robert B. - Lead Boatman for float boat guide on the Salmon River from mouth of Middle Fork to Spring Bar.

Jonas, Robert F. - Float boating on the Salmon River from first bridge across the Salmon River above Red Fish Lake Creek to Slate Creek; technical mountaineering/rock climbing; fishing; backpacking; cross country skiing - also qualified to guide all of these activities except technical mountaineering/rock climbing.

Slavin, Sam P. - qualified to guide elk, deer, moose, goat, sheep, bear, cougar, predator forest grouse and chukar hunting; trailrides and backpacking when guiding for Mackay Bar Corp.

Sun Valley Trekking Co., Inc. - Licenses extended for float boating on the Salmon River from first bridge across the Salmon River above Red Fish Lake Creek to Slate Creek; technical mountaineering/rock climbing; fishing; backpacking and cross country skiing.

Vaughn, Harry W. - Outfitting and guiding backpacking and snowmobiling.

Williams, David E. - Qualified to guide bear hunting when working for Jerry Meyers.

GUIDES

Chivers, Stephen Lane - Elk, deer, goat, sheep bear, cougar, predators and forest grouse hunting; fishing, trailrides and backpacking when guiding for Cal W. Stoddard

Edelberg, Rudy - Elk, deer, goat, sheep, bear, cougar, predator, forest grouse & chukar hunting; fishing and trailrides when working for Middle Fork Lodge, Inc. and Robert L. Cole.

Frazer, Kirk - Elk, deer, goat, sheep, bear, cougar, predator and forest grouse hunting when guiding for Cold Meadows Outfitters, Inc.

Froines, Eric - Lead boatman on the Lochsa River.

Hendren, Jack S. - Elk, deer, moose, goat, sheep, bear and cougar hunting and fishing when guiding for Gladys L. York.

Hosier, Forrest W. - Guide for big game hunting.

Outfitter and Guide licenses issued, extended or denied from August 30 through September 26, 1982

LICENSES EXTENDED

GUIDES

Jensen, Richard P. - Guide for big game hunting.

Kearney, Michael James - Guide for big game hunting.

Kok, Kris J. - Lead boatman on the Lochsa River.

Mulick, Daniel P. - May guide for S Bar W Wilderness Outfitters, Inc. from September 15 through October 1, 1982.

Parks, James Lee - Deer, elk, bear and cougary hunting when guiding for Paul Resnick dba Shepp Ranch.

Smith, Ted Joe - Elk, deer, moose, goat, bear, cougar, predator and forest grouse hunting, fishing, trailrides and backpacking when guiding for Tim Craig.

Vanderwall, Roger B. - Guide for big game hunting.

PROBATIONARY LICENSES ISSUED

GUIDES

Cloward, Jerry

DENIALS

OUTFITTERS

Idaho Guide Service & Jim Powell, M.A. - Power and float boating on the Snake River from Hell's Canyon Dam to Lewiston and Salmon River from mouth of Middle Fork to Spring Bar as permits have not been obtained from the Forest Service.

Meholchick, Stanley Paul - Additional area in parts of F & G Units 33, 24, & 25 for outfitting in accordance to Sections 36-2109 (b-4 and b-5) of the Outfitters and Guides Act, and the moratorium on issuance of new bear outfitting licenses.

Salmon River Guide, Inc. & Jim Powell, M.A. - Power boating on the Salmon River from mouth of the Middle Fork to Spring Bar as a permit has not been obtained from the Forest Service.

Smith, Robert M. - Elk and deer rifle hunting in accordance with Sections 36-2109 (b-4 and b-5) of the Outfitters and Guides Act.

GUIDES

Alboucq, Gregory Gene - Lead boatman on the Snake River from HELL's Canyon Dam to Lewiston as the training card submitted does not have the required number of trips.

DENIALS

Bailey, Byron P. - Antelope hunting as the employing outfitter is not licensed for this activity.

Black, Tom - Antelope hunting as the employing outfitter is not licensed for this activity.

Collins, James R., Jr. - Backpacking as the employing outfitter is not licensed for this activity.

Good, Bruce - Antelope hunting as the licensed outfitter is not licensed for this activity.

Jensen, Clyde M. - Moose hunting as the employing outfitter is not licensed for this activity.

Lagrone, Stephen L. - Cross country skiing as the employing outfitter is not licensed for this activity.

Lougee, Ned E. - Goat, Sheep and antelope hunting as the employing outfitter is not licensed for these activities.

Nygaard, Jacey - Sheep hunting as the employing outfitter is not licensed for this activity.

Pembroke, Richard S. - Float boating on Henry's Fork of the Snake River from Henry's Lake Outlet to St. Anthony as the training card did not show that a trip was taken on this complete section of the river.

Scott, Michael Timothy - Antelope hunting as the employing outfitter is not licensed for this activity.

Thompson, Mark - Bird hunting as the employing outfitter is not licensed for that activity.

Zettel, Steven E. - Trailrides, backpacking and snowmobiling as the employing outfitter is not licensed for those activities.