

MINUTES

IDAHO OUTFITTERS AND GUIDES BOARD
INTER-AGENCY MEETING

December 4, 1984

A special meeting was called by Chairman Glen Foster of the Idaho Outfitters and Guides Board which assembled at 0810 hours in the Waikiki Room of the Holiday Inn in Boise, Idaho, with representatives of the U.S. Forest Service and the Bureau of Land Management in attendance. The Idaho Department of Fish and Game had also been invited but no representatives were present.

Chairman Foster introduced the Board members present: William R. Meiners, Scott Farr, Harry W. Vaughn, and Robert L. Salter. Additionally he advised that minutes were being taken and would be mailed to all those present if their names, district representation, and addresses were put on the sign-in sheet being circulated. The sign-in sheet is attached hereto.

Copies of the Draft Version of Proposed Rule Changes were distributed (Addendum 1 attached hereto). The Chairman called attention to the proposed changes relative to Rule 22, specifically noting the proposal to add the Middle Fork of the Clearwater River (Lowell to Kooskia); the proposed breakup of the Clearwater River into two sections: Kooskia to Orofino and Orofino to Lewiston; and the addition of the lower Selway River (Selway Falls to the mouth of the Selway River at Lowell). Chairman Foster also indicated that while no change was being proposed at the present time, he wondered if the closing date on the Lochsa (July 10) was realistic. John Twiss of the Selway Ranger District stated he would like to analyze the Selway River before new rules are established. Chairman Foster then advised that public hearings would be held from 3:00 p.m. to 5:00 p.m. and from 7:00 p.m. to 9:00 p.m. as follows: on January 10, 1985, at the County Courthouse in Orofino; on January 17, 1985, in the Auditorium of the Inter-Agency Fire Center in Boise; and on January 24, 1985, in the County Courthouse at Rexburg. He invited comments and/or participation from all interested persons.

Chairman Foster next pointed out the proposed changes regarding the Henry's Fork of the Snake River, indicating the primary purpose of this change was to impose maximum numbers on these portions of the river. Stephen Rushton of the Targhee National Forest suggested Hatchery Ford would be a better cut-off spot than Riverside Camp-ground.

The Chairman then referred to the requirements for boat identification (Rule 25) and the Board's proposal to allow the use of letters as well as words or names for boat identification.

Rick Colvin of the Salmon BLM District asked if it would be possible to have the rule referring to the Salmon River, First Highway 93 Bridge above Challis to Iron Creek (present Rule 15) read the same as the proposed rule for the Clearwater River. This would allow outfitters on the river when engaged in non-fishing activities, specifically during the off-season for steelhead (June 1 to September 1). Chairman Foster stated the Board would check with the Idaho Department of Fish and Game for their input and Rick Colvin indicated he would send a letter to the Board regarding his suggestion.

Bob Hoag of the Sawtooth National Forest wondered if the Board could distinguish be-

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tween steelhead fishing versus other types of fishing on the Outfitter and Guide Licenses. He expressed his support of same.

Steve Langenstein of the Shoshone District of the BLM expressed a concern for that portion of the Snake River from Milner Dam to Star Falls and then from Star Falls to Twin Falls. Specifically he referred to the type of water in these areas and asked that these be classified. Chairman Foster asked that Mr. Langenstein write the Board a letter to that effect.

Herb Spradlin of the West Fork-Bitterroot Ranger District asked what the Board plans to do with rules changes relative to clubs. Chairman Foster indicated this would have to be addressed through stronger legislation, but that at the present time there is nothing pending. He further indicated this would be a project extending over 2-3 years.

Emergency Rule 9(b) was reviewed by Chairman Foster. He noted it was implemented to identify the procedures and criteria to be employed when the Board makes decisions relative to boundary adjustments of licensed areas. He further stated this rule would be formally adopted in mid-January.

Chairman Foster led a discussion relative to transportation into the back-country. He indicated that the Board's position has been that if a person/company is just providing transportation, this does not make him an outfitter. Frank McElwain of Region 4, U.S.F.S., stated that is also the Forest Service's position and that he sees no change in their interpretation at the present time. Barry Hicks of the Moose Creek Ranger District indicated that he has seen advertising which infers some of the transportation firms are also setting up camps, etc. He further stated this problem has been going on for a number of years and he would like to see the public informed as to what is legal as it would not be fair to issue citations without their being informed.

Art Seamans of the Hell's Canyon National Recreation Area advised that Region 6 has a policy which puts shuttle services under the outfitter and guide permits if they use Forest Service land. This would include back-country charters. Tom Geouge of the Powell Ranger Station wondered if guidelines could include whether the transportation service is incidental to someone's business or their primary source of revenue. Chairman Foster noted that advertising is an important element in the Idaho Outfitters and Guides Act.

The Board's policy relative to sheep hunting was reviewed. Chairman Foster indicated this same procedure would probably be used for moose and goat hunting as well. Dick Farrar of the Clearwater National Forest indicated that this could create a problem with moose on the Lochsa, specifically at Fish Lake and Elk Summit. John Twiss of the Selway District remarked that the administration of this policy adds an additional workload on the Board, but Chairman Foster noted the impact is very small in any given unit. Andy Finn of the Payette National Forest expressed his agreement with the Board's policy. Bill Goosman of the Cobalt Ranger District also liked the Board's policy and asked about timely notification. Chairman Foster indicated copies of letters sent to the outfitters involved would be forwarded to the Forest Service,

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even when such notification would be after-the-fact. Andy Finn said he liked that idea because it is not always possible to be advised beforehand.

The Memorandum of Understanding was briefly discussed by Chairman Foster who indicated that an agreement has been reached, at least in substance. He noted the fine work of Andy Finn and the cooperation of all the people involved. Andy Finn stated that hopefully this M.O.U. would be finalized and signed sometime in January 1985. Chairman Foster also noted the Board was in the process of getting a Memorandum of Understanding with the Idaho Outfitters and Guides Association regarding rewards for informants.

Bob Entwistle of the Boise National Forest stated he would be glad to furnish copies of the M.O.U. to anyone desiring same and expressed his desire to get everything finalized this coming year. The Chairman noted the Idaho Outfitters and Guides Board would like to establish a similar M.O.U. with the Bureau of Land Management.

Chairman Foster questioned the Forest Service on their policy regarding the renting or leasing of horses constituting an outfitted activity. Frank McElwain stated that if delivery of horses is made on public (Forest Service) land, such activity constitutes outfitting and they would appreciate the Board's advising them if it knows such activity is going on. Barry Hicks suggested a committee be formed of Forest Service personnel and Board members to establish a policy on same. Art Seamans agreed, suggesting jet-boat delivery of hunters into drop camps be discussed as well. He further noted that the transportation of people and equipment from one spot to another as a commercial operation would necessitate their getting an outfitter/guide permit when they work on national forest lands or waters.

Bill Meiners thanked the Forest Service personnel for all the maps and information provided the Board. He stated the project of outlining all licensed outfitters and their areas of operation is essentially completed. He invited anyone interested to come to the Board's office and use same. The Chairman noted that the Board is in the process of trying to eliminate the overlapping areas, specifically noting the upcoming York/Thomas hearing.

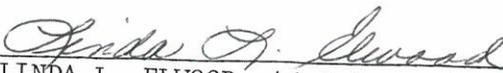
A brief discussion was held on Olin Gardner's request to expand his operation on Silver Creek. Chairman Foster stated the Board's position is that there are already enough licensed outfitters on Silver Creek at the present time, citing the delicate ecological balance. It was noted there is very little use on the lower end of Silver Creek and the Little Wood area. Chairman Foster questioned how one would define the upper and lower areas.

Andy Finn complimented the Idaho Outfitters and Guides Board for their efficiency and demeanor, following which Chairman Foster called the meeting to a close. The meeting was adjourned at 0915.



GLEN R. FOSTER, Chairman of the Board

ATTEST:



LINDA L. ELWOOD, Administrative Secretary

Sign-in, Roster for
Inter-Agency Meeting
December 4, 1984

<u>Name</u>	<u>District</u>	<u>Address</u>
FRANK ELDER	SALMON Nat. Forest	Box 729 Salmon, 83467
FRANK McELWAIN	USPS R-4	324 25TH ST. OGDEN, UT 84401
TOM GEORGE	USFS	POWELL RAFFER STATION LELO, MT. 59847
DICK FARREN	CLEARWATER N.F.	POPEL RAFFER STATION LELO, MT. 59847
Bob HUA G	SAWTOOTH N.F.	1525 Madison E Twin Falls, ID. 83301
DICK KODESKI	SHOSHONE - BLM	P.O. BOX 20 SHOSHONE, ID. 83352
Steve Langenstein	SHOSHONE - BLM	"
HERB SPRADLIN	WESTFORK-BITTERROOT-USFS	Darby, MT. 59829
BUCK VARNER	WESTFORK - BITTERROOT NF	DARBY, MT. 59829
Bob Oset	" "	" "
Olint Groll	Salmon Nat. Forest	Box 729 Salmon Id 83467
Brad Merrill-Exton	Middle Fork R.D.	Challis, Id 83226
Herb Cummings	Cascade R.D. Boise NF	Cascade Id 83611
Ted L. Anderson	Middle Fork Dist.	Challis, Id 83226
Pick Bacon	North Fork Dist	Box 1137 North Fork 83466
Mose Strum	Sawtooth National Recreation Area	Star Route Ketchum, ID 83346
Burton HARPER	Ketchum Ranger DIST.	Box 2356 Ketchum, 83340
Jo Moltzen	Red River R.D.	Elk City, ID 83525
George Welton	Moose Creek R.D.	Box 464 Grangeville ID 83530
BARRY HICKS	MOOSE CREEK R.D.	Box 464 Grangeville 83530
Bob Abbott	Salmon River R.D., Nezperce N.F.	HCOI Box 70, White Bird, ID 83554
Bill Goosman	Cobalt Rd Salmon N.F.	Box 729 Salmon Id 83467
Rick Colvin	Salmon BLM District	Box 430 Salmon ID 83467
CIEM POPE	ROSS/PA-CR RD, PARKER NF	MCLAIN, ID 83635
Duane Annis	Supervisors Office	Orofino, ID. 83544
CHARLES HEINZ	FERRIS R.D., Boise N.F.	1648 No. Washington, Egan
PAUL MORRIS	RED RIVER R.D., NEZPERCE N.F.	ELK CITY, IDAHO 83525
Jim Dolan	Reg. Off. Missoula, MT 59807	P.O. Box 7609, Fed. Bldg
John Lewis	Selway R.D. - Nezperce N.F.	HCA 75 Box 91 Kooskia
Andy FINN	Poyette NF	P.O. 1026, McCall, Id. 83438

<u>Name</u>	<u>District</u>	<u>Address</u>
EARL C. KIMBALL	KRASSEL / BIG CREEK DIST	Box 1026 McCALL 17A 83638
Jin App	PAYETTE NF	MCCALL, ID.
Ken Weyers	Payette NF	Box 1026 McCall, ID 83638
Bob Runtwistle	Boise Nat. Forest	1750 Front St, Boise
Wayne Foltz	Tonguee Natl. Forest	Box 127, Driggs, ID 83422
STEPHEN T. BENTON	TARCHEE NATIONAL FOREST	480 N. BRIDGE STREET ST ANTHONY, IDAHO 83525
Craig Cowie	Nezperce NF/EIK City RD	Box 416 Elk City, ID
Bill Fansler	Selway RD - Wezperce NF	HC R 75 Box 91 Hoosier ID
MICHAEL COLE	HELL'S CANYON NRA - WWNF	3620 B SNAKE RIVER AVE LEWISTON, IDAHO
Art Seamans	" " " " "	" " " " "