

MINUTES

INTER-AGENCY MEETING  
April 16, 1985

A special meeting was called by Chairman Glen Foster of the Idaho Outfitters and Guides Board which assembled at 0800 in the Maui Room of the Holiday Inn in Boise, Idaho, with representatives of the U.S. Forest Service, the Bureau of Land Management, and the Idaho Department of Fish and Game in attendance. The sign-in sheet is attached hereto and made a part of these minutes.

Following an introduction of the Board members present (Messrs. Farr, Meiners, and Vaughn plus their Administrative Secretary), Chairman Foster addressed the following matters:

Memorandum of Understanding

Following a recap of the meeting held on March 7, 1985, between representatives of the U.S. Forest Service and the Board, Vice Chairman Meiners noted the Board's attorney had reviewed the M.O.U. and had recommended a change in item A.2. as follows: [It is suggested the words in ( ) be added.]

To recognize outfitting and guiding as a viable (Idaho industry deserving full consideration) in the forest planning process and to unify, so far as feasible, Service policy and procedures governing (the) outfitting and guiding (industry) on all National Forests in Idaho.

Andy Finn noted that the U.S. Forest Service had added paragraph C.9. which reads as follows:

No Member of or Delegate to Congress, or Resident Commissioner, shall be admitted to any share or part of this agreement, or to any benefit that may arise therefrom; but this provision shall not be construed to extend to this agreement if made with a corporation for its general benefit.

Mr. Finn will finalize the M.O.U. and send it, together with a cover letter, for appropriate signatures. The Chairman noted that Dennis Martin indicated he would coordinate another meeting between the Board and Forest Service relative to the establishment and implementation of day-to-day procedures to become a part of the Forest Service Blue Book of Regulations. Frank McElwain said he would meet with the Board when the M.O.U. is finalized.

### River Licensees/Permittees

Lower Salmon River: LuVerne Grussing noted there are several power boaters who are licensed but do not use the lower Salmon. He will send the Board a list of same. When asked if the Vinegar Creek to Hammer Creek and Hammer Creek to confluence with Snake River segments should be combined, Mr. Grussing indicated it would be better to keep them separate.

Middle Fork-Salmon River: Ted Anderson stated there is nonuse by some of the licensees on this river segment as well. He, too, will send a listing to the Board.

Owyhee River: John Benedict noted the portage factors that are unique to this river, but there is also a nonuse problem. However, when this was brought to the attention of the outfitters, it resulted in some businesses selling out.

Chairman Foster asked each river manager to review the licensees/permittees in his assigned area relative to numbers allowed by rule, numbers actually licensed, and those who are not using their license privileges and to advise the Board accordingly.

### Joint-Use Areas

Bear/Cougar-Lemhi and Custer Counties: Don Wright indicated there are some enforcement problems and user conflicts in these jointly assigned areas. He recommended that outfitters be assigned specific areas in which to hunt bear and cougar. Al Nicholson mentioned that harvest data indicates numbers of bear has been dropping and would suggest the Board not stack bear hunters. John Beecham noted the fierce competition between bear and cougar due to over-harvesting in areas accessible by car, but such is not the case in the more inaccessible areas. Chairman Foster asked Mr. Beecham to send specific information and recommendations to the Board regarding these joint-use areas.

Recreational/Hunting Areas: Bob Martin noted that snowmobile traffic is adversely affecting elk in various joint-use areas, noting that Earl Keating no longer uses his area because of this pressure. Mr. Martin said he felt specific areas would be much better than joint-use areas.

Bear Baiting Permits: It was noted that Boise National Forest, Challis National Forest, and Targhee National Forest now require bear baiting permits.

### Closing Dates on Rivers

Payette River: Chairman Foster noted the Board has received a petition to change the closing date on this river, indicating that by the time the river is safe to run, the closure date has already arrived. Hearings will be held on this petition later in 1985.

Lochsa River: The general consensus was that there would be no problems if the closing date on this river were to be changed.

### Various Other River Matters

Training on Non-Idaho Rivers: Chairman Foster led a discussion on Rule 28 relative to training on non-Idaho waterways. It was noted that the Stanislaus River no longer exists. John Benedict indicated the American and Tuolumne Rivers in California had characteristics similar to the whitewater found in Idaho.

Kayaking: Chairman Foster requested those concerned to make recommendations relative to criteria for kayakers. At the present, the rules do not address such items as maximums, etc. LuVerne Grussing asked about requirements for inflatable kayaks relative to the safety of guests. He also expressed a concern about possible conflict between kayakers and power boaters.

Insurance: Chairman Foster noted that outside of federal lands, there is no requirement in the Idaho Outfitters and Guides Act for licensees to carry insurance.

Henry's Fork: Chairman Foster advised additional public hearing would be held on this river reach on May 2 and May 9 inasmuch as the question on whether to increase the number of allowable licensees had not had sufficient public input for the Board to make a final determination on this matter. The Chairman further encouraged anyone interested in same to attend any of the meetings which will be held in Rexburg, Idaho Falls, and Boise. Don Wright noted there are some nonuse problems on the Henry's Fork and Chairman Foster noted there are some problems with the way in which this river is segmented.

Silver Creek and Murtaugh Section: Dick Kodeski raised a question about fishing on these waterways. It was noted there has been no decision by the Board on the rules package relative to same.

### Nonuse Criteria

A proposal on nonuse criteria was distributed to those in attendance. Chairman Foster noted that such criteria were, at best, in a very rough state. Frank McElwain expressed his support for same. John Benedict stated if a permittee is put on notice and/or probation due to nonuse, a new purchaser would be subject to that same notice and/or probation. Chairman Foster then noted that the Board is strengthening its requirements relative to the sale of outfitter businesses. Bob Martin suggested that perhaps the Forest Service could assist in the implementation of nonuse standards by means of the operating plans they require. However, it was noted that this could result in some enforcement problems.

### Enforcement Matters

Chairman Foster stated the Board is increasing its covert enforcement activities and expressed the continued desire to work with personnel from the Idaho Department of Fish and Game, the U.S. Forest Service, and the Bureau of Land Management in carrying out these activities. Frank McElwain stated that to the best of his knowledge the U.S. Forest Service desires this same cooperative spirit. Barry Hicks then asked about a replacement for Donald McPherson. Chairman Foster advised that interviews are currently being held to fill this position.

### Miscellaneous Matters

Ice Climbing: Chairman Foster noted that the Rules and Regulations promulgated pursuant to the Idaho Outfitters and Guides Act may not adequately address ice climbing. He requested all interested parties to submit proposed criteria to the Board for review and possible rule change.

Consideration List for Hunting Areas: It was noted by Chairman Foster that a number of people are applying for specific hunting areas and indicated the Board is considering the development of a consideration list much like that being used for river applicants.

Chairman Foster then thanked all those who had come to the meeting for their attendance and participation in same. The meeting adjourned at 0915 hours.

Sign-In Roster - April 16, 1985  
Inter-Agency Meeting

<u>Name</u>	<u>District</u>	<u>Address</u>
Robert H. Martin	North Fork R.D. Salmon NF.	(RT.) Box 25 North Fork 83466
FRANK McELWAIN	REG. OFFICE USFS	324 25TH ST OGDEN UT 84
Frank Elder	Rec. & Lands, Reg. Office, USFS	324 25 <sup>th</sup> St, Ogden, UT. 844
Arthur Seamans	Hells Canyon N.R.A	3620 B, Snake River Ave, Lewiston, ID 83501
MICHAEL COLE	HELLS CANYON NRA	3620 B SNAKE RIVER AVE, LEWISTON ID 8350
BARRY HICKS	MOOSE CREEK R.D. NEZPERCE NF.	BOX 464 GRANBULL
DICK KODESKI	BLM SHOSHONE DISTRICT	BOX 2 D, SHOSHONE, ID 8335
STEVE LANGENSTEIN	BLM SHOSHONE District	Box 2 B, SHOSHONE, ID 8335
CIEM POPE	KRASSEL RD, PAYETTE HF	McCull, ID 83638
Earl C Kimball	Krasel R.D. Payette NF	Box 1026 McColl ID 83638
Andy FINN	Payette N.F.	Box 1026 McColl, ID 83638
JOHN BENEDICT	BOISE DISTRICT, BLM	4698 WISTERIA PL, BOISE ID. 83704
Bill Paddodi	Challis N.F.	Challis, Id. 83226
Jim Wiley	Salmon NF	Box 780 North Fork Id 8346
Wayne Patton	Boise N.F.	1750 Front Street, Boise 8376
KEN OHLS	LOWMAN R.D.	LOWMAN, ID 83637
Pat Aguilar	Lowman R.D.	Hc 76 Bx 3020, Lowman 8363
Lester Gruning	BLM-Cottonwood	Rte 3 Box 181, Cottonwood 83522
Jean Wise	Selway R.D. Nezperce N.F.	HR 75 Box 91 - Kooskie
John Whitson	Targhee N.F.	St. Anthony, Id. 83445
KEITH BIRCH	TARGHEE N.F.	DRIGGS, IDA. 83422
KEN NORRIS	IDFG	Box 25 Boise 83707
JEFF CONLEY	IDFG	BOISE, ID 83709
Frank Nelmith	IDFG	Boise 25 83707
Stacy Gebhards	IDFG	109 W 44th, Boise 83714
Jack Coyner	Palouse District, Clearwater N.F.	Rt 2 Box 4, Patlatch Idaho 83855
Ken Anderson	Canyon/Kelly RD, Clearwater NF	Box 1702, Orofino, ID 83544
Craig Cowie	EIK City RD, Nezperce NF	Box 416, EIK City, ID 8352
Dow Wright	IF&G Reg. 306 Idaho Falls	1515 Lincoln Rd Idaho Falls
Al Nicholson	Idaho Fish & Game	P.O. Box 886 NORTH FORK IDAHO 83466
JOHN BEECHAM	IDFG	P.O. Box 25 Boise ID. 83707

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<u>Name</u>	<u>District</u>	<u>Address</u>
Bill James	Sawtooth NRA	HC-6A Box 9900 Stanley, Id. 83278
Ted L. Anderson	Middle Fork Dist	Box 337 Challis, Id 83226
Mose Shrum	Sawtooth NRA	Star Route Ketchum, Id. 83349
Hank Lee	Sawtooth NRA	Star Route Ketchum, ID 83349