

**STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD**

APPROVED MINUTES

April 23 - 26, 2001

**(Key: MSC = Motion made, seconded, carried)
(MSF = Motion made, seconded, failed)**

The regular meeting of the Idaho Outfitters and Guides Licensing Board was called to order at 8:35 AM, Monday, April 23, 2001, in the Conference Room at the Caribou/Targhee National Forest Supervisors office, 1405 Hollipark Dr., Idaho Falls, Idaho. Board Chairman Wayne Hunsucker, and members Ray Lyon, Bill Bernt, Scott Farr and Will Judge were in attendance. Also present were Executive Director Dean Sangrey, Education/Law Enforcement Supervisor Mike Best, and Board Counsel Steve Scanlin.

STAFF REPORTS: Dean Sangrey, Executive Director: Personnel – Director Sangrey reported on the status of current staffing at the office. Two seasonal positions are presently filled; one as primary receptionist handling phone calls, processing daily mail receipts, and filing, and the other as a clerical assistant for Office Secretary Teresa Saucedo. This individual is directly involved with reviewing applications, constructing new and renewal files, addressing incomplete elements of licensing requests, and generally assisting with other routine tasks. It was also noted that the Board 2002 budget request that included an enhancement for one additional full-time clerical position was approved by the Legislative budget committee during the last session and has been signed by the Governor. The Director has begun work with the Division of Human Resources to develop the job description for this new position with plans to fill the slot effective July 1st. **Licensing Review Committee** – With the approval of HB176, which allows for implementation of a staggered licensing process for the Board, the office will soon embark on a project to develop concepts and ideas for applying the alternate-licensing-dates approach. This scoping effort will include solicitation of ideas from the industry, continuing research with other licensing agencies both in and out of state, and coordinating these recommendations with the Licensing Review Committee. This analysis will also focus on other ideas that have previously been discussed, such as multi-year licensing, photo ID licenses, submission of lists of qualified returning guides requiring no changes in license from previous year, etc. This review effort may also incorporate a survey for obtaining suggestions/recommendations. **Lewis & Clark Bicentennial** - The office is working with each successful applicant identified through the prospectus procedure that have been awarded a service opportunity for the Bicentennial. These amendments and new licenses will be completed in the near future. **Alan Lamm, Mainstream Outdoor Adventures** – Administrative efforts to complete the licensing process for Mr. Lamm for powerboat operations on the Hells Canyon Dam to Pittsburgh Landing (SN12) section of the Snake River should be completed soon. Needed adjustments in license and permit coordination with the Hells Canyon National Recreation Area have been concluded and the new license recognition is proceeding as expected. **Hyde Outfitters Fishing Tournament** – The results of a meeting conducted

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

in early April with representatives from the Henrys Fork Foundation (HFF), licensed outfitters on the Henrys Fork watershed, IDFG staff, and Board representatives, were shared with the Board. The meeting was organized through efforts of the IDFG and HFF staff to address issues that had surfaced following the advertisement of a spring whitefish fishing tournament organized by Hyde Outfitters. Area residents and other local outfitters became concerned about the potential for detrimental impacts to the fishery that could be created by the tournament participants during this early period in the spring. The issues were well articulated during the meeting and everyone agreed it was a productive effort to address the problem. Better communication between everyone involved was one of the primary recommendations to come from the meeting. **Brennan Guth, Tarkio Whitewater** – The Director reported on the tragic death of licensed outfitter Brennan Guth in a kayaking accident in Chile last month. Coordination continues with members of the family and their legal counsel to help facilitate ownership transition and operational considerations for the coming season. **John Downing, Bar None Livestock, Inc., dba: Eagle Eye Outfitters** – The Board has learned that Mr. and Mrs. Downing have relinquished the Eagle Eye Outfitters business and informed the previous owners they don't intend to continue operations. Board staff will monitor this developing situation and work with Mr. Anderson and Mr. Lesley to satisfactorily complete this transfer of business.

Mike Best, Education/Law Enforcement Supervisor: Supervisor Best presented his report on Bureau activities occurring since the February Board meeting. Numerous meetings were attended or coordinated by Board staff during the period, including conferences with statewide U.S. Forest Service Supervisors, law enforcement agency gatherings, investigative conferences, etc. **Operational Policies** – Mr. Best continues with efforts to upgrade existing and develop new operating policies for the enforcement bureau, including firearms use, defensive intermediate weapons, enforcement policies acknowledgement; body armor waiver, and a swearing oath. **Case Status Review** – A report on thirteen cases was reviewed with the Board. The report summarized the status of various investigative efforts addressing unlicensed outfitting reports, false advertising, hunting client complaints, prior felony history reports, and possible fish & game violations by licensed outfitters and guides. **Bureau Staffing** – The Bureau now employs 12 part-time enforcement agents and 5 part-time investigators. The newest additions include two retired IDFG conservation officers and a sergeant with the Twin Falls Police Department. **“Swap Hunts”** – Supervisor Best reported on the results of a meeting conducted at the Board office on Friday, April 20th, with several individuals to address the issue of people swapping hunts or other services and when this activity does or does not constitute an outfitted activity. The meeting was conducted with Bill Goodnight, Oscar Williamson, Burke Mantel, and Jack Fisher along with Mr. Best and Director Sangrey. Supervisor Best reported on the results of a recent investigation concluded by the Board regarding a suspected illegal internet promotion that tried to solicit participation in trading services for services that appeared to constitute outfitted activities. This investigation resulted in a warning being given to the individual. Mr. Williamson maintains a web-site on the Internet that encourages people to share these kinds of special opportunities, and he learned of the Board investigation and wondered what constituted a legal or illegal agreement. Dean explained that providing services that constitute

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

outfitted activities in the state of Idaho requires an outfitter and guide license and it is considered outfitting if an entity receives compensation or consideration while doing so. The Board is also concerned for the welfare and safety of these participants if someone is injured. Mr. Goodnight explained that they viewed this scenario as clearly falling outside the purview of the Board and that there shouldn't be anything wrong with two friends or acquaintances exchanging recreational pleasure trips. During the review of this meeting with the Board, Ray Lyon recommended that an official opinion be requested from the Idaho Attorney General to assist them with interpretation of present statute and rules. It was also suggested that a checklist might be developed that would provide guidelines for evaluating situations that come up involving these activities in Idaho. The checklist could be used to assist with determining if certain criteria were met in a situation that made it fall under the purview of state law, or if it were outside those parameters.

Steve Scanlin, Board Counsel: Legislation and rules – Mr. Scanlin presented an update on the results of legislative action pertaining to Board statute and rule changes that were considered during the recent session. All but one segment of the rules amendment package was approved and most elements of the statute amendments were finally adopted by the legislature except for the proposal to upgrade retirement eligibility for the Education/Law Enforcement Supervisor's position. **Status of Hearings** – Hearing Officer Jean Uranga conducted Appeal hearings in March for the Korell/Allred appeal and the Russell/Allred matter. On April 13th Ms. Uranga also conducted a hearing regarding the case of Ron Sherer's appeal of the Board boundary dispute decision. Final decisions have not yet been rendered in these cases.

Revised Guide License Application Format – In response to a request for review of the guide certification portion of the guide license application form, Mr. Scanlin presented a suggested format for restructuring the violation certification portion of the application form. Concerns had been expressed that the present configuration of this section was confusing and the questions requiring an answer of "Have" or "Have Not" were difficult to interpret. The suggested format was discussed and modifications recommended for further consideration.

IDFG Commissioner Roy Moulton: Mr. Moulton stopped by the meeting to visit with the Board and observe portions of the meeting.

District Ranger Adrienne Keller and Bill Davis, Ashton Ranger District, and Jack Bogle, Teton Ranger District: Ms. Keller and Mr. Davis met with the Board to discuss the present status of recreational snowmobile activities on the District. They have been experiencing an increase in interest in snowmobiling in the area for a number of years and now expect a significant jump in participants when the expected closure for snowmobiles in Yellowstone National Park and Teton National Park goes into effect. They are considering approval of additional licensed operations on the Idaho side of the Wyoming state line to help handle the expected onslaught from the parks, and wanted to inform the Board of this potential increase in interest and applications. They identified the areas of expected increased use on a forest service map. Mr. Davis also explained the current situation with regard to a vacated outfitted snowmobile operation previously licensed north of Last Chance, Idaho. Sawtelle Outfitters lost their special use permit

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

authorization in 1998 and also failed to renew their outfitter license at that time. Their problems apparently were caused by financial hardships and they closed the business. The Ashton Ranger District is not in favor of considering this particular operating area for relicensing and permitting at this time, preferring instead to wait until everyone can see how the pressure of these activities will shift following the closure of the national parks to snowmobile activities.

Mike Angell: Mr. Angell appeared before the Board along with the representatives from the Ashton and Teton Ranger Districts to discuss his current licensed operations and his interest in trying to amend his current license to add more recreational opportunities. He is presently licensed for big game hunting in portions of IDFG Mgmt Units 60,60A, and 64 and has asked to be considered for trailrides in part of his area. Mr. Angell acquired his business in 1997 but essentially has had no use for most of the time since then because of injuries suffered in a serious farming accident. He finally did take several hunting clients in 2000. He has asked for amendment consideration for trailrides and is also negotiating for a possible sale of parts or all of his hunting business. The Board has some concerns about dividing the hunting operation and whether that split will leave enough of a viable operation. The Forest Service is also hesitant to approve any additional outfitted trailriding activities based on the amount of services already available in the area. Mr. Angell was encouraged to continue meeting with representatives from both Districts to see if an acceptable compromise can be identified.

The meeting recessed for lunch at 11:55 AM and reconvened at 1:40 PM with all members present.

Ron Dickemore, District Ranger, Palisades Ranger District; Bob Saban, Region Supervisor, Upper Snake Region, IDFG – Mr. Dickemore and Mr. Saban appeared before the Board to discuss their concerns with increased fishing activities in some areas, particularly the tributary waters of Palisades Reservoir. In their view, significant detrimental impacts are occurring on Bear Creek, McCoy Creek, and other tributaries on the reservoir. The agencies feel part of the problem is attributable to increased activity by outfitters and their clients, especially from some of the licensees who may be pursuing third party arrangements with adjacent land-based outfitters licensed for fishing on these streams. The Board feels it is perfectly legal for these outfitters to conduct fishing activities on the streams within their respective areas because they are licensed for fishing, and not just incidental fishing, as suggested by some within the Forest Service and IDFG. If the fishing pressure in these areas is negatively impacting the resource, and more restrictive guidelines need to be implemented, these should be developed and initiated across the board for all users and not just targeted at the outfitted client. IDFG staff Virgil Moore, Mark Gamblin, and Chip Corsi, also attended the discussion and shared their perspective that some local residents perceive a majority of the fishing activity observed in these areas is from outfitters and their clients. Everyone agreed that the reality is just the opposite; approximately 15% of the use at any given time has been documented as outfitted. Mark Gamblin stated that the social perceptions are real and can, and do, have a significant impact on how these issues are addressed. It was

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

suggested that a temporary moratorium on any further fishing authorizations for outfitters should be considered until everybody can get a firm handle on this issue. The suggestion was taken under advisement. At the same time, the Board will endeavor to contact the local outfitters to get an idea about how much fishing is actually taking place and who is involved. It is also very clear that new or enhanced methods of educating the public and others to the problem and possible solutions is definitely needed.

Phil Baker, Sheep Creek Guest Ranch, LLC: Mr. Baker appeared before the Board to discuss the vacated operating area in IDFG Mgmt Unit 76 that is adjacent to his current area and was formerly licensed to Brad Ipsen. Mr. Ipsen lost his special use permit authorization with the Montpelier Ranger District and did not renew his outfitter license in 2000. The Board is trying to coordinate with the Forest Service and the IDFG to determine possibilities for relicensure of this area. Representatives from the Montpelier Ranger District were scheduled to participate in this meeting, but did not arrive. Consideration of this matter will continue and all parties will be kept advised of any progress.

Meeting recessed at 5:10 PM and reconvened at 8:10 AM, Tuesday, April 24th, with all members present.

Dexter Pitman, Region Supervisor, Southeast Region, IDFG: Mr. Pitman appeared before the Board to address Southeast Region issues relating to outfitters and guides. He shared observations regarding the new opportunities being evaluated by the Board for outfitted hunting services in portions of IDFG Units 71 & 72. Local residents are very sensitive to additional hunting activities in these areas, particularly if it involves outfitter operations. Local groups, such as the Southeast Idaho Mule Deer Association, closely monitor Department management decisions and activities, and Dexter suggested they should be kept informed about local considerations for licensing and other related matters. He also observed that in his opinion there is a lack of cooperation that exists between the local outfitters and this attitude doesn't help the public's perception or acceptance of the outfitters and their clients. General harvest of mountain lion has been significantly high in recent years because of season changes and this seems to have helped to alleviate local problems. In his view, Mr. Pitman feels there will definitely be a need for some outfitted services to assist non-resident moose hunters in the region. One of the biggest ongoing concerns in the region is the need to keep private land access open and available to the public. More routine closures by landowners occur all the time, and when that occurs because of outfitter involvement, the resulting conflicts and dissatisfaction are amplified even more. He observed that any possible help from the Board to deter this from happening would be beneficial.

Mike Branson, Wind River Outfitters, and Mark Donnafield: Mr. Donnafield appeared before the Board to discuss his guide license denial in 2000 and respond to a request from the Board that he appear for a personal discussion prior to any consideration for approval of a future license. Mr. Branson also appeared on Mr. Donnafield's behalf. Following this interview and further discussion, MSC (Farr-Judge)(Hunsucker-aye,

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

Lyon-nay, Bernt-nay, Farr-aye, Judge-aye) TO APPROVE THE ISSUANCE OF A GUIDE LICENSE FOR MR. DONNAFIELD, BUT WITH PROBATIONARY RESTRICTIONS FOR TWO YEARS. THE TERMS OF PROBATION ARE THAT HE NOT VIOLATE ANY LOCAL, STATE, OR FEDERAL LAWS OR ORDINANCES, AND NO AMENDMENTS WILL BE ALLOWED WITHOUT BOARD APPROVAL DURING THE TERM OF PROBATION WHICH WILL EXPIRE ON MARCH 31, 2003. FURTHER, THE DIRECTOR IS INSTRUCTED TO WRITE A LETTER TO MR. DONNAFIELD RESTATING THE BOARD'S CONCERNS ABOUT HIS APPARENT DISRESPECT FOR LAW ENFORCEMENT AUTHORITY AND ENCOURAGING A MORE POSITIVE ATTITUDE IN THIS REGARD. ADDITIONALLY, A LETTER SHOULD ALSO BE WRITTEN TO MR. BRANSON SHARING THE BOARD'S CONCERN ABOUT MR. DONNAFIELD'S ATTITUDE AND THE IMPORTANCE OF MAINTAINING AND DISPLAYING A POSITIVE ATTITUDE IN ALL FACETS OF HIS OUTFITTED OPERATION, AND BY ALL OF HIS EMPLOYEES.

Kelton Hatch, Chesterfield Outfitting; Wade Taysom, Wade Taysom Outfitting: Mr. Hatch and Mr. Taysom appeared before the Board to discuss their individual proposals for outfitted hunting and recreational activities in various portions of IDFG Mgmt Units 71 and 72. Mr. Hatch has submitted his first outfitter license application, and applied for big game hunting and various recreational activities on both private land and leased public land in Unit 72. The Hatch family and other associates own portions of the lands for which he has applied. There are also large areas of BLM and Idaho Department of Lands property that are under grazing lease for which Mr. Kelton has also received signed permission. Mr. Taysom is currently licensed for deer hunting only on a portion of Caribou/Targhee National Forest land situated in the middle of Unit 71. He has applied for the addition of elk hunting to his current operation in this unit, and also for consideration of deer and elk hunting in portions of Unit 72. The Board has solicited public comment through notices in the paper and the Bureau of Land Management is currently scoping the proposal for Unit 72. The Board will continue to evaluate these proposals and monitor the results of the ongoing scoping efforts.

Don Vogel, Vogel Outdoor Adventures, LLC: The Board reviewed a letter submitted by Mr. Vogel regarding his desire to obtain approval to transport people and camping equipment by boat across Dworshak Reservoir. At the conclusion of this review, the Board determined this type of powerboat activity on a lake does not require an outfitter or guide license.

Guide License Application: The Board reviewed several guide license applications that were faxed to the meeting by the staff in Boise. **Randy Thomas** – MSC (Farr-Hunsucker) TO APPROVE ISSUANCE OF A GUIDE LICENSE FOR MR. THOMAS WITH NO RESTRICTIONS. **Cliffon Hendershot** – MSC (Lyon-Hunsucker) TO APPROVE ISSUANCE OF AN UNRESTRICTED GUIDE LICENSE. **Karl Blegen** – MSC (Lyon-Bernt) TO HAVE MR. BLEGEN APPEAR TO EXPLAIN HIS FISH &

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

GAME VIOLATIONS AND FAILURE TO ACKNOWLEDGE THEM ON HIS APPLICATION.

Meeting recessed for lunch at 12:05 PM and reconvened at 1:35 PM, with all members present.

Scott Denny, S&A Enterprises: Mr. Denny appeared to discuss his new licensed outfitter operation in Idaho. Mr. & Mrs. Denny have purchased the hunting outfitter business formerly licensed to Tuck Russell, Three Forks Safaris. Mr. Denny provided an overview of his business and personal background, explaining he has been licensed as an outfitter in Wyoming, South Dakota, and Nebraska since 1996. He has now completed the application process for sale and transfer of the Three Forks Safaris outfitter business and plans to begin operations this spring with some bear hunts. Director Sangrey explained to the Board that all required documentation and materials had been completed satisfactorily, and that Mr. Denny was fully informed about the ongoing boundary dispute between Mr. Russell and Mr. Darl Allred. Mr. Denny explained to the Board that he is fully aware of this situation and looks forward to it being resolved as soon as possible.

Financial Report: Director Sangrey reviewed the present status of the Board's operating budget as of close of business March 31, 2001. He also presented detail of the final budget for Fiscal Year 2002 recently approved by the Legislature and signed by the Governor. Following these presentations, MSC (Lyon-Judge) TO APPROVE THE FINANCIAL REPORT AS PRESENTED.

February Board Meeting Minutes: The Board reviewed the minutes of the February Board meeting, and following this discussion, MSC (Lyon-Bernt) TO APPROVE THE FEBRUARY BOARD MEETING MINUTES AS PRESENTED.

John and Paula Bendixsen, Glassy Point Outfitters: Mr. & Mrs. Bendixsen appeared before the Board to introduce themselves and explain their background and interest in becoming licensed outfitters. They recently purchased the hunting, fishing, and recreational outfitting business formerly operated by Bob Anderson, dba: Anderson Outfitting. John explained he worked all of last season with Mr. Anderson learning all aspects of the hunting operation on McCoy Creek and surrounding areas. They are fully prepared to pursue successful operation of this business, and have been talking with Director Sangrey and personnel from the Palisades Ranger District with regard to the possibilities for amending their license and permit to provide snowmobile trips in the future. They are also hoping to get clarification from the Forest Service about what type and quantity of fishing activities they are legal to provide on the existing license. They indicated they will continue to pursue this matter with the ranger district.

The meeting recessed at 4:50 PM and reconvened at 8:10 AM, Wednesday, April 25 with all members present.

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

Lanny Harward: Mr. Harward appeared before the Board to discuss the petition he filed with the Board requesting an exemption under the provisions of Sec. 36-2103, Idaho Code. His request stated that he wants to develop and begin providing experiential training experiences for participants ages 10 and above that will be both land and water based. The Board explained the only available option for water based activities would be with an existing licensed outfitter as there are no more boating opportunities available on the South Fork of the Snake River. In order to be considered exempt from licensing for the land based activities, he will have to meet all of the criteria established in Sec. 36-2103, and it appears he cannot do that based on the intended age of some of the program participants. He may be able to obtain an exemption by development of an educational approach to his program, and he was encouraged to pursue this possibility with Board Counsel Steve Scanlin.

Special Spring Chinook Salmon Fishing Season – Lower Salmon River: The final results of the selection process for determining qualified outfitters for the special salmon fishing season on the Salmon River were reviewed and discussed. Experience, supported by documented fishing activity as reported to the Board by the licensees for the last three seasons of use, was the sole criteria considered for selection. The Director clarified that final review of the use report figures compiled from the outfitter files required an adjustment between two of the businesses considered for final approval. Following this review and discussion, MSC (Farr-Bernt) TO APPROVE THE FINAL RESULTS OF LICENSING DETERMINATION FOR THE SPECIAL SPRING CHINOOK SALMON FISHING SEASON ON THE SA7A SECTION OF THE SALMON RIVER.

Art Griffith, Iron Horse Outfitters: The Director reviewed the formal notification received by the Board of the bankruptcy filing by Mr. Griffith on his outfitter business and guide school business in Montana. The Board suggested that a letter be prepared and sent to Mr. Griffith requesting formal release of his authorized tag allocation vouchers.

Gary Power: The Board reviewed a formal request submitted by Mr. Power for exemption from boat training requirements based on his documented history of boating experience and training acquired during 28 years of employment with the IDFG. Following review, MSC (Farr-Lyon)(Hunsucker-aye, Lyon-aye, Farr-aye, Bernt-abstained, Judge-aye) TO WAIVE THE BOAT TRAINING REQUIREMENTS FOR GUIDE LICENSING BASED ON HIS DOCUMENTED EXPERIENCE AND TRAINING ACCOMPLISHMENTS.

Loren Anderson: The Board reviewed a formal request submitted by Mr. Anderson for exemption from boat training requirements on SA3, SA4, and SA5, based on his documented experience associated with 34 years of employment with the BLM. Following this review and discussion, MSC (Hunsucker-Lyon)(Hunsucker-aye, Lyon-aye, Bernt-abstained, Farr-aye, Judge-aye) TO WAIVE THE BOAT TRAINING REQUIREMENTS FOR GUIDE LICENSING ON SA3, SA4, AND SA5, FOR MR. LOREN ANDERSON BASED ON HIS DOCUMENTED EXPERIENCE. THE BOARD RECOMMENDS ANY LICENSING CONSIDERATION ON OTHER RIVER

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

REACHES WILL REQUIRE COMPLETION OF APPROPRIATE TRAINING TRIPS UNDER STANDARD SUPERVISION REQUIREMENTS.

Rick Vander Voet, Shoshone Resource Area, BLM: Mr. Vander Voet presented an overview of the new boundaries established by presidential proclamation for the Craters of the Moon National Monument. He provided maps and information related to basic facts about the expanded monument, BLM's National Landscape Conservation System, the interagency cooperative agreement between the BLM and the National Park Service, various issues related to outfitter and guide activities within the monument boundaries, existing outfitter issues, non-consumptive permits, and a moratorium established by the NPS on new permits. Outfitters currently licensed for hunting activities are not affected by the expanded boundary because their operating areas don't impact on the lava beds. The BLM does expect to receive inquiries from individuals interested in pursuing non-consumptive activities in the new monument area. Licensed outfitter Olin Gardner, Idaho Guide Service, has already communicated with Mr. Vander Voet in this regard. Coordination on these agency related issues will continue between the Director and the Shoshone BLM office, with periodic updates provided to the Board.

Travis Bullock, Mile High Outfitters: The Director reviewed the results of work accomplished toward resolving issues that Mr. Bullock had earlier brought to the Board's attention. Research has determined there apparently are no immediate concerns related to overcrowding or negative impacts on Papoose Lake by either the Forest Service or the IDFG. The outfitters involved in this analysis, Steve Zettel and Stan Potts, have acknowledged a minimal amount of past activity at the lake and no plans for significant additional trips now or in the future. They have expressed a willingness to consider establishment of maximum use days for each of the three outfitters and also for placing a limit on the number of outfitters licensed for activities at the lake. Discussions will continue with the affected outfitters, and the Board suggested they be asked to submit a written example of their proposed operating plan for Papoose Lake. Director Sangrey has also been reviewing the history of license authorizations on Big Creek and will continue working with Mr. Bullock and the other affected outfitters on this issue.

Meeting recessed for lunch at 12:10 PM and the group departed Idaho Falls to meet with outfitters and representatives from the Henry's Fork Foundation at their headquarters in Ashton, Idaho.

The afternoon was spent floating the SH2 section of the Henry's Fork from the Warm River launch sight downstream to the Ashton Reservoir take-out. Guides from Three Rivers Ranch and Hyde Outfitters, as well as Fred Sica, Executive Director for the Henry's Fork Foundation, provided boats and equipment for the interpretive trip. The trip provided excellent opportunities for discussing environmental issues impacting the river, as well as enforcement concerns, operational problems with licensed and unlicensed outfitters, improving public relations on the river and cooperative efforts with the resource management agencies. Following the river trip, the group reassembled in Ashton for dinner and continuation of the day's dialogue. Everyone agreed efforts must

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

be continued to encourage ongoing communication between river users, improved signing of boats for better identification, development and expansion of interpretive and informational signs at all put-ins and take-outs, and expansion of enforcement efforts to create a more visible presence on the water. At the conclusion of this dinner meeting the Board returned to Idaho Falls about 9:30 PM.

The meeting reconvened at 8:15 AM, Thursday, April 26th, with all members but Wayne Hunsucker present.

Ron Gillett, The Idaho Wolf Coalition: The Board reviewed communications sent from Mr. Gillett to members of the Idaho Legislature regarding the Coalition's efforts to encourage removal of the wolf from Idaho. Board members Scott Farr and Will Judge indicated the IOGA is considering further communication with Mr. Gillett, and the Licensing Board determined no formal action can or should be pursued in this matter.

Palisades Reservoir, Tributaries, South Fork Snake River Outfitters: The Board's discussion resumed regarding issues related to the amount of fishing activity that occurs in the vicinity of Palisades Reservoir and its tributaries. Several options were discussed, such as establishing a limit on the number of land based outfitters authorized for fishing in the area, and the need to acquire accurate documentation as to alleged overcrowding or excessive fishing pressures on the main tributaries to Palisades Reservoir. The Director will contact the respective agencies and try to compile this background material. BLM Recreation Planner Monica Zimmerman addressed the Board relative to their administration of boating activities on the South Fork. She provided examples of their successful guide tagging process used on the South Fork and explained it has been quite helpful in managing the commercial operators there.

Incidental Fishing Definition: The Board discussed the content of an early written description of incidental fishing and agreed it needs to be revised to more accurately reflect the current application of Idaho statute and Board rules and how those are interpreted.

Director's Special Actions: The Board reviewed the special actions reports prepared and submitted by the Director for license approvals over the last several months. These included new outfitter licenses for **Jonathan Swersey, Silver Cloud Expeditions; Joe St. Onge, Sun Valley Trekking; Daniel Tucker, Middle Fork Outfitters; Julie Meissner, Sawtooth Fishing Guides;** and **Ken Francisco, Bear Creek Outfitters.**

IOGLB Tag Allocation Policy: Scott Farr suggested a couple of modifications that need to be made to the allocation policy to clarify its intent and respond to questions that have been raised by some outfitters. He recommended a reference to "quota" made several places in the policy should be changed to "allocation", and that client information requested during the validation procedure should only include the client's name, license and tag number. As an additional clarification, item 2(d) should be changed to read "Validated tags will not accrue toward the outfitter's allocated use record, but will be

STATE OF IDAHO
OUTFITTERS AND GUIDES LICENSING BOARD
APPROVED MINUTES – APRIL 23 - 26, 2001

included in overall use records for possible future historic use calculations”. Will Judge also suggested that requests from the pool of surrendered tag allocations that are maintained on waiting lists should be identified as two types, depending on whether they are for outright uncommitted opportunities the outfitter had hoped to fill, or whether the requested tag is needed to formalize a booked opportunity for which the outfitter is already obligated. Following this review and discussion, MSC (Judge-Farr) TO MAKE THESE NEEDED ADJUSTMENTS TO THE TAG ALLOCATION POLICY.

Administrative Note: Additional discussion will be conducted to completely review the policy for any other possible needed clarifications.

The next regular meeting of the Licensing Board will held in Boise starting on Monday, June 25th.

With no further business to come before the Board, the meeting was adjourned at 11:50 AM.



WAYNE HUNSUCKER, Chairman

ATTEST:



DEAN SANGREY, Executive Director